

# TE AOREREKURA ACTION PLAN

## Quarterly Report

Quarter 2: October – December 2025

Executive Board for the Elimination of Family Violence and Sexual Violence  
Minister for the Prevention of Family and Sexual Violence



# PORTFOLIO AT A GLANCE

Quarter 2: October – December 2025



The Centre for Family Violence and Sexual Violence Prevention  
Responding, healing, strengthening

The Action Plan portfolio status for this quarter has shifted to Amber, reflecting steady progress alongside key impacts. Closure of Project Whetū due to fiscal constraints and no clear solution to the hosting of the technology and its associated milestones has required replanning within the Keeping People Safe programme, creating a key focus for early 2026. Additional milestone changes endorsed by the IEB sub-committee and emerging risks have also influenced this status. As 2025 concludes, most milestones have been delivered, with remaining items undergoing review for Ministerial approval in early 2026. Planning for the new year is underway to maintain momentum on core priorities.

The Stopping Violence focus area has achieved all milestones, including completion of the current and future state analysis of the intervention system for people who use violence. Investing and Commissioning Well continues to progress, with the Baseline Review Insights Report 1 submitted to FVSV Ministers, marking completion of the first phase of the baseline review. 9(2)(g)(i)

Agencies remain highly collaborative, driving significant implementation momentum and completion of key actions.

## Highlights for the quarter

### Investing and Commissioning Well

- Baseline Review Insights Report 1 completed and submitted to the Minister. This means we now have a sector wide view and understanding of FVSV investment.
- 9(2)(g)(i)
- Approval to develop a FVSV Investment Strategy. This means a national plan for FVSV investment through multi agency response driving better outcomes and measurable impact.

### Keeping People Safe

- The Phase 3 System Improvement Plans (SIPs) for Whangārei, Whanganui, Taranaki and Eastern Bay of Plenty have been approved. This completes the final “Strong Governance, Leadership and Ways of Working” Action Plan milestone for 2025. This means we will now work with the localities to support the implementation of the SIPs.
- The High-Risk Protocol and Information Sharing Protocols have been agreed. This means the enabling of nationally consistent and safer practice to reduce imminent risk and prevention of serious harm. Implementation in four regions starts in February 2026.

### Stopping Violence

- The draft report ‘current and future state analysis of the intervention system for people who use violence’ that outlines its findings and recommendations (the Report) was submitted to the Action Plan Governance Group (APGG) for their review, advice, and feedback.
- A summary of this report will be submitted to the IEB and Ministers in early 2026.
- The preferred supplier has been contracted to undertake the baseline evaluation for Te Huringa o Te Ao Evaluation. Preliminary work is already underway.

## Coming next quarter

### Investing and Commissioning Well

- Communications and engagement for publication and sharing of the Baseline Review report one.
- Methodology and approach for Phase 2 Baseline Review and repeatable process.
- Development of FVSV Investment Strategy and supporting multi agency responses Investment Plan.

### Keeping People Safe

- Target operating model prototype pre-engagement with Rotorua and Auckland City, and grant agreements finalised with Tairāwhiti and Hawke's Bay.
- Joint Ministers (Finance, Police and Prevention of Family and Sexual Violence) will be informed of Project Whetū closure and tagged operating contingency of approximately \$5 million returned to the Crown.

### Stopping Violence

- Advice and feedback from the APGG will be integrated into the Review of current interventions for people who use violence report.
- Focus will be on an A3 summary of the Report for submission to the IEB and Ministers in early 2026 while work to finalise the Report is ongoing.

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Action Plan Priorities

23

Milestones in 2024 / 2025

11

Actions to Deliver In 2024 / 2025

8

Milestones Delivered Oct-Dec

1

Milestones Partially Delivered Oct-Dec

22

Total Milestones Delivered to Dec 2025

5

Milestone actions under review 2025/2026

PREVIOUS PERIOD

Status Amber/Green

CURRENT PERIOD

Status Amber

# INDICATORS OF LONG-TERM CHANGE



## Summary

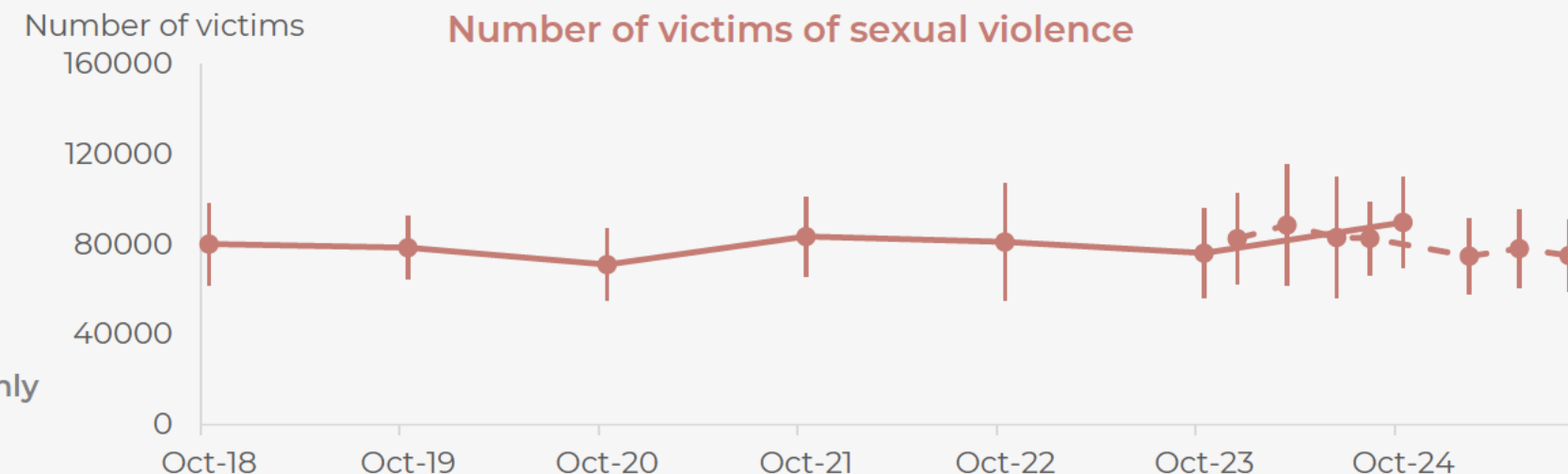
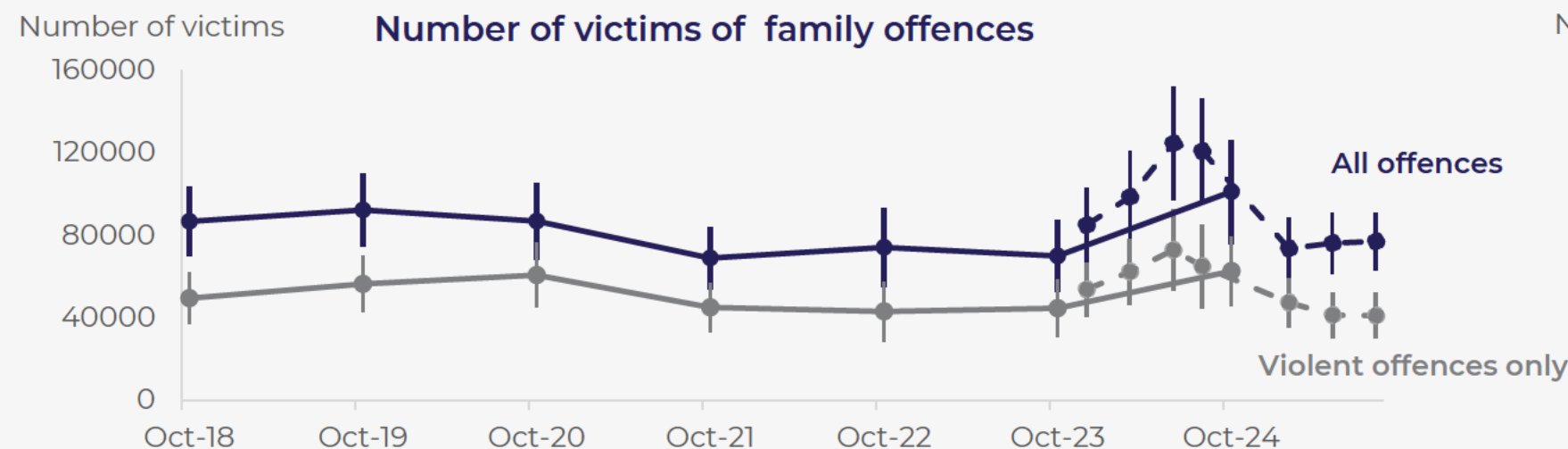
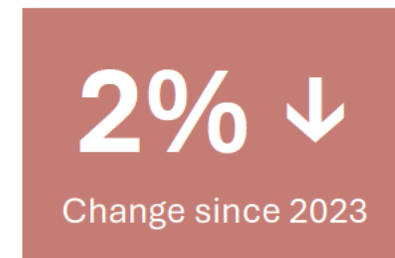
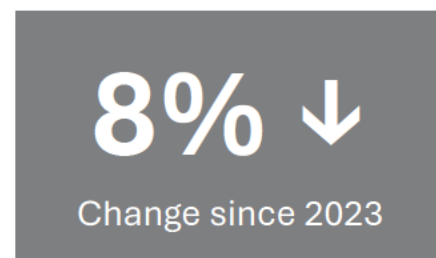
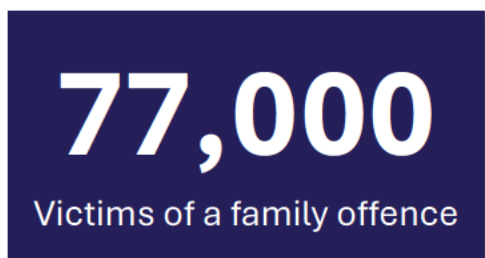
To enable monitoring of trends over time by Ministers, below is baseline data for indicators of long-term change related to family violence and sexual violence (FVSV) victimisation.

The latest data covers the 12-month period from July 2024 until August 2025, sourced from the New Zealand Crime and Victims Survey (NZCVS). For consistency with Target 4 reporting, October 2023 has been selected as the baseline for comparison.

**Compared to the October 2023 baseline:** there was a 10 percent increase in victims of an offence where the perpetrator was a family member; an 8 percent decrease in victims of violent offences where the perpetrator was a family member (assault, robbery and sexual assault); and a 2 percent decrease in victims of sexual violence. These changes are based on rolling 12-month data updated each quarter.

The graph below presents annual NZCVS data from 2018 to 2024 and quarterly data from 2023. Annual data shows **no statistically significant changes** in the number of victims of family offences, violent family offences, or sexual assault from 2018 to 2024. This suggests more data is needed to confirm whether quarterly trends reflect real long-term changes.

## Latest NZCVS data (July 2024 – Aug 2025)





**Our long-term goal:** people get the right support at the right time to keep them safe, through faster, informed and consistent responses by improving the way agencies work together.

**What we are doing now:** improving governance, leadership, partnership and information sharing between agencies and communities to improve risk management and early intervention.

## Keeping People Safe Summary

Key action and decisions occurred during this quarter including:

- Target operating model blueprint which is the foundation for implementing consistent multi-agency responses nationwide. User experience work for children and young people is now complete., this ensures the model is child-centered and reflects their needs and perspectives. Worker (kaimahi) experience and user journey design is underway, this focuses on the people delivering services—what their day-to-day tasks looks like, what tools and supports they need, and how the model will make their work easier and more effective, in addition to the national governance and backbone design.
- Grants are being drafted with Tairāwhiti and Hawke's Bay for Target operating model prototype (proof of concept) implementation of the Hub and Spoke model, supported by a national 'backbone', new protocols and specialist roles.
- An additional two Target operating model prototype localities for 2026 have been proposed, with pre-engagement activity to commence with localities and governance groups in the New Year.

## STRONG GOVERNANCE, LEADERSHIP AND WAYS OF WORKING

Strengthening governance, leadership and ways of working to improve multi-agency responses to victims, their whānau and children, focusing initially on developing local system improvement plans in 12 localities by December 2025.

### Update

- Phase 3 local System Improvement Plans for the final four localities are complete for the 2025 Action Plan milestones.
- Localities will proceed to implement their improvement plans throughout 2026 with support from the Centre.

Milestone	Due Date	Status
12 month local system improvement plans produced (Phase 1 localities - 3 locations - Auckland City, Rotorua, Canterbury)	30/04/2025	Complete
12 month local system improvement plans produced (Phase 2 localities - 5 localities)	31/07/2025	Complete
12 month local system improvement plans produced (Phase 3 localities - 4 localities)	31/12/2025	Complete

## CONSISTENT APPROACH TO UNDERSTANDING RISK

Development of a nationally consistent approach to risk management through a Family Violence Risk and Safety Practice Framework to support organisations to develop their risk practice and build workforce understanding of risk.

### Update

- Milestones complete

Milestone	Due Date	Status
Finalise Family violence risk and safety practice framework	31/12/2024	Complete
Risk practice enhancements included in system improvement plans for first 12 localities	31/12/2025	Complete



## AN INTEGRATED APPROACH TO MANAGING HIGH RISK OF DEATH AND SERIOUS INJURY

Improving risk management processes, systems and practices through intensive proactive case management and accelerated outreach support to improve early identification of risk.

### Update

- High-Risk Protocol approved by IEB to complete the 'nationally consistent approach to managing risk' (process, system and practices, and data management Action Plan milestone).
- Next steps involve validating through co-design and implementation in four initial locations from February 2026.

Milestone	Due Date	Status
Accelerated outreach in place in 2 localities (Rotorua and Auckland City)	31/12/2024	Complete
Nationally consistent approach to managing risk	31/12/2025	Complete

## IMPROVING INFORMATION SHARING SYSTEMS – PROJECT WHETŪ

Development of a new case management information system to enhance safe information sharing between agencies to improve safety responses for victims.

### Update

- Information sharing protocols were approved by the IEB Sub Committee in December 2025.
- The protocols will be tested as part of the target operating model prototype implementation in early 2026.

Milestone	Due Date	Status
Core operating model for case management system complete	30/09/2025	Complete
Information sharing protocols agreed and proof of concept commenced	31/12/2025	Complete
Design complete and procurement of technology system commenced	30/06/2026	Deferred
Evaluation of system undertaken to ensure safe and appropriate use of information	31/12/2029	Deferred
Testing of technology system	30/06/2027	Deferred
Transition Family Safety System to new technology system	31/12/2028	Deferred

## DELIVER JOINED UP APPROACHES TO CHILDREN AND YOUNG PEOPLE

Improving coordination between multi-agency responses and responses to youth offenders. Focusing on three regions where Fast Track Youth Offending teams are operating to align with multi-agency responses.

### Update

- Ministerial approval to pause two of the three milestones was approved 10 December 2025.

Milestone	Due Date	Status
Identify next regions for family violence and fast track alignment	31/12/2026	Paused
Implementation of aligned family violence and fast track responses in three regions	31/07/2026	Paused
Scoping opportunities for alignment and decision making	31/07/2025	Complete



**Our long-term goal:** transform how we invest to ensure we are focused on investing in those FVSV activities and services that are proven to work.

**What we are doing now:** take a whole-of-government approach to investment across the system, by gaining an understanding of what we are delivering and the impact it is having; what needs to change and how to innovate to ensure people get the right support for their needs.

## Investing and Commissioning Well Summary

Key action and decisions this quarter include:

- Preparation and submission of the Baseline Review Insights Report 1 to the FVSV Minister.
- The first phase of the baseline review is now complete.
- In parallel Social Investment Fund Ministers met to agree the recommended providers proposed for outcomes-based contracts. Of the 11 proposed, 7 are for FVSV services. The IEB support this approach. These were approved by Ministers in early December.

## INVESTMENT PRIORITISATION

Reviewing family violence and sexual violence spend across government to inform collective investment decisions.

### Update

- Phase 2 - Full review and prioritisation of investment on track with delivery of Baseline Review Phase 1 Insights Report of direct spend.

Milestone	Due Date	Status
Phase 1 review and reprioritisation	30/06/2025	Complete
Phase 2 Full baseline review and reprioritisation of investment complete	30/06/2026	On track

## CONTRACTING DIFFERENTLY FOR BETTER OUTCOMES

Reviewing family and sexual violence contracts to identify opportunities for greater alignment and pilot an outcomes-based contract. This will focus on multi-agency responses and services for people who use violence in the first instance.

### Update

Opportunities continue to be worked through including:

- Review of contract alignment options delivered (through SIA and Baseline Review).
- Providers approved for outcomes-based contracts (through SIA, supported by IEB and the Centre).

Milestone	Due Date	Status
Pilot outcomes based contract in one location with one provider	31/12/2025	Under review
Review contract alignment options	31/12/2025	Complete
Aligned contract reporting	31/07/2026	Under review



**Our long-term goal:** people live free from violence, with protections for victims / survivors and families, and support in place for people to stop using violence.

**What we are doing now:** extend interventions we know work to reduce violence, expand access to safety programmes and rehabilitation, while introducing legislation to hold people to account for stalking; a review into interventions for people who use violence will set up future work to ensure people get the right support to stop violence.

## Stopping Violence Summary

Key actions have been implemented, with all ten milestones now complete:

- Cross-agency work for the review of current interventions for people who use violence; this action continues to progress well and is jointly resourced from all contributing agencies.
- The draft report outlining findings and recommendations from the review was submitted to the Action Plan Governance Group in December for feedback and guidance.

As part of wider Action Plan portfolio planning, the Stopping Violence future work programme will need to be considered, including how to take forward the future state recommendations from the Review of Intervention System for People who use Violence.

## EXTEND REHABILITATION SUPPORT SERVICES TO PRISONERS ON REMAND

Increasing access to rehabilitation services to those on remand to help break the cycle of violence.

### Update

With the extension of these rehabilitation services:

- Two sites started a psycho-educational service.
- Two sites began a short rehabilitation programme.
- One site had a small cohort of remand prisoners begin a skills-based programme.
- Milestone completed in September, to align with the Corrections Amendment Bill.

Milestone	Due Date	Status
Draft high-level plan for service expansion	31/12/2024	Complete
Plan submitted to release funding for additional services	31/03/2025	Complete
Begin expansion of services	31/07/2025	Complete

## EXPAND ACCESS TO SAFETY PROGRAMMES IN THE CRIMINAL COURT

By expanding safety programmes, we can increase the safety and wellbeing of victims/survivors and their children helping to minimise the risk of further victimisation and harm.

### Update

- Access to safety programmes has been expanded.
- Available in five district courts across the Auckland region to victims in family violence proceedings.
- Milestones completed in June and July, there is no further update.

Milestone	Due Date	Status
Contracts agreed with providers	30/06/2025	Complete
Safety programmes go live in criminal court	31/07/2025	Complete



## REVIEW CURRENT INTERVENTIONS FOR PEOPLE WHO USE VIOLENCE

Review of effectiveness of stopping violence interventions to inform future service design and identify what resources and support are necessary for long term change.

### Update

- The current and future state analysis of the intervention system for people who use violence report is complete. Milestone complete.
- The Stopping Violence Priority Steering Group will be meeting in January to discuss the work programme's next steps.

Milestone	Due Date	Status
Complete current and future state analysis of intervention system for people who use violence	31/12/2025	Complete
Scope of review and responsibilities agreed by agencies	31/03/2025	Complete

## SUPPORT MEN'S BEHAVIOUR CHANGE THROUGH TE HURINGA Ō TE AO

A new family violence service for tāne | men who are harming and hurting their partners and children and realise it's time to change.

### Update

- The preferred supplier was contracted in December 2025 to undertake the baseline evaluation of Te Huringa ō Te Ao.
- This milestone is now complete.

Milestone	Due Date	Status
Contracts agreed with Te Huringa ō Te Ao providers	30/04/2025	Complete
Baseline evaluation scoped	31/12/2025	Complete

## INTRODUCE STALKING AS A NEW OFFENCE

A new Bill to make stalking a criminal offence in New Zealand.

### Update

- Milestone complete: Bill introduced December 2024.
- Following this: Justice Committee report: 10 June 2025, then Second reading: 23 July 2025.

Milestone	Due Date	Status
Introduction of stalking legislation	31/12/2024	Complete